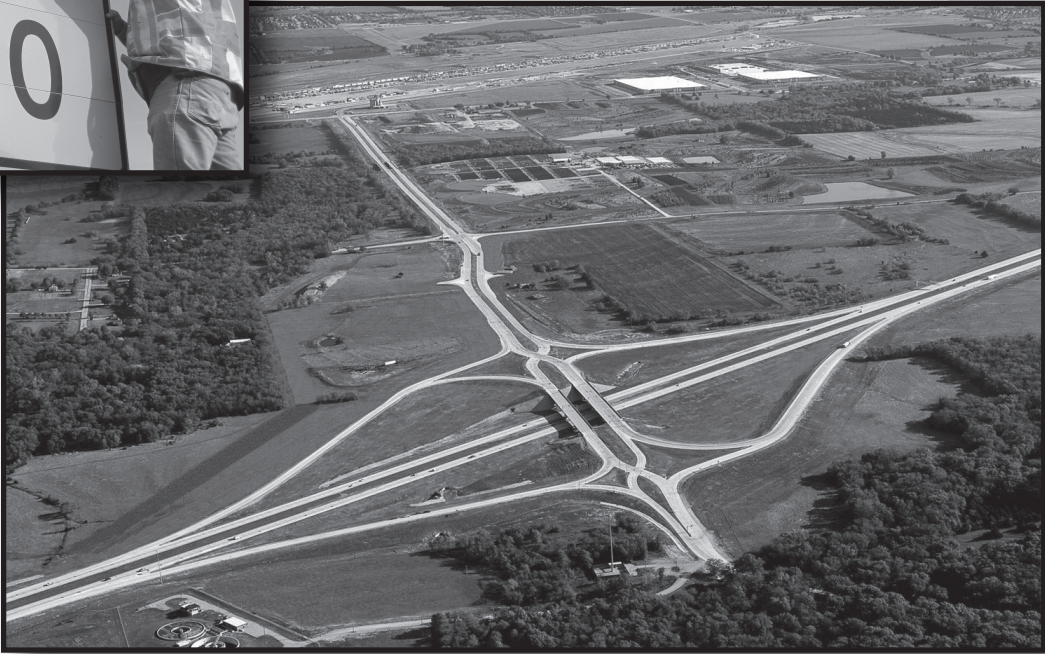
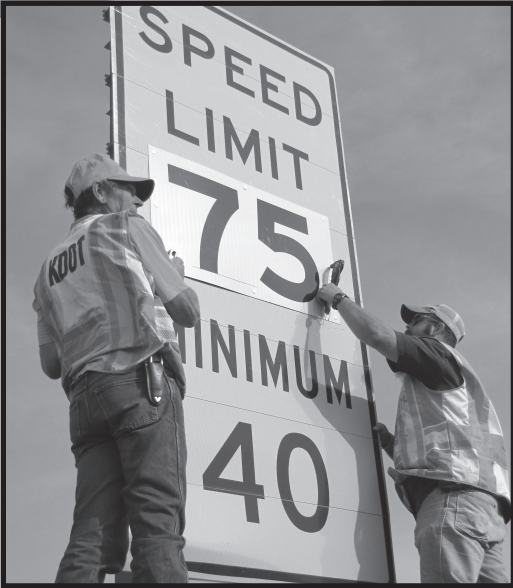


Performance Measures



PERFORMANCE MEASURES

Under the federal transportation acts Moving Ahead for Progress in the 21st Century (MAP-21) and Fixing America's Surface Transportation Act (FAST Act), the development of the national transportation infrastructure moved from a policy and programmatic framework to a multimodal performance and outcome-based program. This performance driven program focus continues under the current federal transportation act, the Bipartisan Infrastructure Law (BIL). In a performance-based framework, states incorporate measures, goals, and targets into their planning processes in project selection and implementation. Specifically, states are mandated to invest in projects that achieve individual targets developed during MAP-21, enacted under the FAST Act, and continued under BIL that help the nation move towards the achievement of national goals.

Included in this narrative discussion is a description of the federally adopted performance measures, the targets KDOT has in place for each measure, and a high-level discussion of the way projects planned in this STIP move KDOT towards the attainment of these targets. KDOT's performance management information may be viewed at the following link, <https://ksdotperformance.ksdot.gov/>.

—FEDERAL PERFORMANCE GOALS & MEASURES—

The seven national performance goals for the Federal Highway Program are:

- 1) Safety- to significantly reduce traffic fatality and serious injury crashes on public roads
- 2) Highway Infrastructure Condition- to maintain the highway system already in place in good repair
- 3) Congestion Reduction- to achieve significant reduction in congestion on the National Highway System
- 4) System Reliability- to improve the efficiency of the surface transportation system
- 5) Freight Movement and Economic Vitality- to improve the National Highway Freight Network, strengthen rural communities' access to national and international economic markets, and to support regional economic development
- 6) Environmental Sustainability- to protect and sustain the natural environment while improving transportation system performance
- 7) Reduction in Delays in Project Completion- to reduce delays in project development and delivery

processes; thereby, expediting the movement of people and goods

To achieve these goals the Federal Highway Administration (FHWA) and Federal Transit Association (FTA) in cooperation with the states embarked on a lengthy rulemaking process to identify specific measures related to the seven performance goals. Thus far, measures have not been established for goals six and seven. The measures established related to highway transportation in 49 USC 625 and 23 CFR 490 and 150 are as follows with the data source identified in parenthesis:

Safety:

- Number of Fatalities (FARS)
- Fatalities per 100 million vehicle miles travelled
- Number of Suspected Serious Injuries
- Suspected Serious Injuries per 100 million vehicle miles travelled
- Non-Motorized Fatalities and Suspected Serious Injuries

Infrastructure:

- Percentage of Interstate Pavements rated as **Good** Condition
- Percentage of Interstate Pavements rated as **Poor** Condition
- Percentage of Non-Interstate NHS Pavements rated as **Good** Condition
- Percentage of Non-Interstate NHS Pavements rated as **Poor** Condition
- Percentage of NHS bridges (by deck area) rated as **Good** Condition
- Percentage of NHS bridges (by deck area) rated as **Poor** Condition

Congestion Reduction:

- Peak Hour Excessive Delay (PHED) Measure: the annual hours of PHED per capita
- Non-Single Occupancy Vehicle (SOV) Travel Measure: Percent of SOV travel
- Emissions Measure: Total emissions reductions
- Percentage Change in Tailpipe CO2 Emissions on the NHS compared to the Base Year (2017) Levels

Currently, Kansas is not required to participate in the congestion reduction measure as there are no regions in the state that are designated as non-attainment for air quality standards.

System Reliability- NHS Interstate Performance, Non-NHS Interstate Performance & Freight Movement:

(The System Reliability measures are a combination of performance goals four and five.)

- Interstate Travel Time Reliability Measure (TTRM): the percent of person-miles traveled on the Interstate that are reliable
- Non-Interstate Travel Time Reliability Measure (NTTRM): the percent of person-miles traveled on the Non- Interstate NHS that are reliable
- Interstate Freight Reliability Measure: Truck Travel Time Reliability (TTTR) Index

Concurrently with the FHWA performance measure process, the Federal Transit Administration (FTA) went through a similar process and established performance measures and targets related

to transit. The transit performance measure information required by FTA is reported in the Transit section of the STIP.

—FEDERAL PERFORMANCE TARGETS—

Every four years, beginning in 2018 when Federal performance goals and national measures were established, each state reviews the data and sets targets for each of the following performance measure subjects:

- Interstate and National Highway System (NHS) pavement conditions,
- bridge conditions,
- fatality and serious injury crash rates,
- traffic congestion, and
- freight movement.

In 2022, Kansas reflected on its performance in the initial evaluation period and set new targets for the performance measures for the next four years.

-SAFETY-

The first federal performance measures and state targets established under the FAST act were those pertaining to safety and the prevention of serious injury and fatality crashes. Safety is a priority for KDOT and is the first of six goals identified in the recently adopted Kansas 2020-2045 Long Range Transportation Plan (LRTP),

https://www.ksdot.gov/Assets/wwwksdotorg/bureaus/burTransPlan/Documents/KDOT_LRTP.pdf. Kansas takes a comprehensive view to safety, employing many different approaches to improve transportation safety in the state from physical roadway and structure improvements to education, enforcement, roadway assistance, roadway information systems, and news releases that inform motorists about current conditions. Some but not all these approaches to increasing safety are funded through federal funds from FHWA and are covered under Title 23 and, therefore, are a part of this STIP. Others are funded and covered by programs from the National Highway Traffic Safety Administration and those projects are not part of this document, although mentioned here because they play a significant role in improving transportation safety in Kansas. Physical safety of roadways and structures is addressed in many KDOT program subcategories and through one entire program, the Modernization Program, a Core KDOT program outlined in the Project Selection Criteria section of this STIP. The sole goal of the Modernization Program of projects is safety through improvement of roadways and/or structures. The projects in this program are generally funded with a combination of state and federal FHWA funds and, therefore, are included in Appendix A, the Project Index of this STIP.

While the Kansas 2020-2045 LRTP provides the broad framework for the direction and priority of the agency, several additional state plans and programs augment the LRTP by providing focus and

detail for executing the objectives outlined in the LRTP. Specifically pertaining to safety are the Strategic Highway Safety Plan (SHSP), the Highway Safety Plan (HSP) and the Highway Safety Improvement Program (HSIP). These two plans and program contribute substantively to achieving KDOT's goal of safety. Together, these three planning tools, the LRTP, SHSP, and the HSP, along with the projects within the HSIP and HSP, enable KDOT to manage and implement a statewide safety strategy.

According to the FHWA Office of Safety, "a Strategic Highway Safety Plan (SHSP) is a major component and requirement of the Highway Safety Improvement Program (HSIP) (23 U.S.C. § 148)". The Kansas Strategic Highway Safety Plan 2020-2024 (SHSP) is a statewide-coordinated plan that provides a comprehensive approach to reducing highway fatalities and serious injuries on all public roads. This five-year planning-level document identifies the state's key safety needs and guides investment decisions towards strategies and countermeasures with the most potential to save lives and prevent injuries. The 2020-2024 SHSP also influences KDOT policy and research and contributes to activities of partner agencies. The 2020-2024 SHSP is championed by a multi-agency executive committee call the Drive to Zero Coalition, consisting of a cross-section of diverse and talented individuals and support teams, and is designed to drive KDOT's

HSIP and HSP programs. The 2025-2029 SHSP is currently being developed and is expected to be finalized in the summer of 2025.

Specifically, some projects in the STIP list of projects, Appendix A, address the infrastructure goals from the SHSP of increased intersection safety and lowered incidence of roadway departures. Projects in the STIP listing related to intersection safety may be recognized by the HSIP fund category and the HAZ/HES subcategories referenced in the project information. Projects developed to address roadway departures are those projects with the HSIP fund category and subcategories LTG- Lighting, SOS- Highway Signing and PMR- Pavement Marking. KDOT uses a Parent-Child project development approach for these subcategories which means one project is created for each year of the STIP. This parent project provides the total anticipated obligation effort anticipated for each STIP year for each of the three subcategories. As individual projects are then developed, they are tied to the parent project listed in the STIP. This is done to enable a better representation of the expected obligations for this effort in the STIP as projects in these subcategories are developed in an ongoing pattern as need dictates over an entire year, which does not correlate to the STIP preparation period. KDOT's current SHSP document may be viewed online at <https://www.ksdot.gov/Assets/wwwksdotorg/bureaus/burTrafficSaf/reports/reportspdf/SHSP2021.pdf>.

The second plan, the Highway Safety Plan (HSP) (<https://www.ksdot.gov/Assets/wwwksdotorg/bureaus/burTrafficSaf/reports/3HSP2024.pdf>) is a three-year project-level document that describes the processes followed by the State of Kansas in the use of federal highway behavioral safety funds, consistent with the guidelines, priority areas, and other requirements established under Section 402 and 405 of federal code. This plan and associated funding are under the jurisdiction of the National Highway Traffic Safety Administration (NHTSA). Triennially, based on this detailed problem and solution-oriented plan, a program is developed, and projects are created that focus on the issues identified. The plan and associated program of projects developed are intended to influence human behavior by identifying highway safety-related problems and implementing effective educational and enforcement programs focusing on prevention. Although the projects developed from the HSP are not part of the core program or the STIP document, the effort from the HSP and its program of projects is a major contributor to achieving safety in Kansas. Monetarily for 2025, Kansas has about \$10.5 million in planned project obligations for the HSP.

The third tool that KDOT uses in its effort to improve highway-related safety is the Highway Safety Improvement Program (HSIP). A foundation of the HSIP is the direct link between the data-driven priorities established in the SHSP and the identification, development, and implementation of the HSIP projects.

Projects in the HSIP are funded with HSIP funding, a core Federal-aid fund program (discussed in the Program Financing section of this document). In Kansas, HSIP dollars are spent in a variety of independently managed sub-programs that are denoted by subcategories. Subcategories are groups of projects that have similar characteristics of funding type or work type. (For an in-depth discussion of the four core KDOT programs and associated subcategories refer to the Project Selection Criteria section of this document.) The KDOT subcategories that use HSIP funding are:

- HES/HAZ- intersections and other safety projects on or off the National Highway System (NHS),
- SOS- highway signing,
- PMR- pavement markings,
- LTG- highway lighting,
- RXR/RRX- rail crossing protection on and off the NHS,
- RES- local construction, KDOT administered (only projects specific to the High Risk Rural Roads program),
- SSI- strategic safety improvement program,
- GSI-general safety improvements.

Additionally, many of the subcategories that KDOT has established focus directly or indirectly on safety. At the end of the performance measure discussion is a Performance Measure/Program-Subcategory Crosswalk. This crosswalk maps the relationship between the KDOT subcategories in the four core programs and the

performance measure(s) showing which performance measures are impacted by the work in each subcategory. Collectively, the subcategories and programs that focus on safety cover all 140,000 centerline miles of public roads in Kansas while applying a multitude of proven countermeasures designed to reduce fatal and serious injury crashes statewide. Combined, the subcategories directly related to safety compose one-third of the subcategories that make-up KDOT core programs.

Projects in Appendix A of this STIP that are safety related and federally funded may be identified by the fund category of HSIP in the project information. Those projects that are state funded and safety related may be identified by the program/subcategory codes and their scope. The program/subcategory code used in the project listings is a four-letter code that identifies the program and subcategory to which the project is grouped. The program/subcategory is part of the project information provided for each of the projects listed in Appendix A of this STIP. For guidance about reading the project information listed in Appendices A-C, refer to the Projects Administered by KDOT section that precedes the Appendices. The projects so denoted in Appendix A support KDOT's effort, outlined in our SHSP and HSP, to meet the federal safety performance measures. Federally funded safety projects developed after the STIP is in place that are not in the LTG/SOS/PMR subcategories will be amended to the STIP using the amendment procedures in place. For 2025,

Kansas plans to spend \$26 million in HSIP federal safety funding. All anticipated safety HSIP projects may not be built and at the time the STIP is prepared. Projects developed after the preparation of the STIP will be added using the amendment process in place. For more information about funding, refer to the federal funding section of the Program Financing narrative of this document. Additionally, for information about the most recent actual HSIP obligations (projects let and underway), refer to the current Kansas HSIP at https://www.ksdot.gov/Assets/wwwksdotorg/bureaus/burTrafficSaf/reports/HSIP_Annual_Report.pdf.

Projects using federal HSIP funding are projects with the sole purpose of improving safety and help move Kansas towards improving safety and meeting the safety performance measures. However, many other projects undertaken by KDOT contribute to roadway safety. The Core program Modernization, whose purpose is safety, has total estimated spending for SFY 2025 of \$164 million and none of these dollars are funded with HSIP funding, instead the planned expenditure is using state and other categories of federal funds to improve roadway safety in Kansas. (Modernization expenditure cited is from the 2025 year of the 2025-2028 Cash-Flow located in the Program Finance Section of this document.)

The SHSP, HSIP and the HSP all utilize the same performance measures and targets and thus provide continuity of goals. While the HSP projects concentrate

on changing behaviors, the SHSP and HSIP focus on the physical improvement of Kansas roads or bridges to enhance their safety. These planning tools work together to reduce serious roadway injury and fatalities and to make the roads and bridges in Kansas safer.

The final aspect of safety in Kansas is the coordination between KDOT, Local Public Authorities (LPAs), and Metropolitan Planning Organizations (MPOs) that ensures a unified approach to safety across the state. This coordination of effort is vital to the statewide success in achieving the goals and objectives of the federal performance measures. Input from both LPAs and MPOs help guide program decisions

and project selections. Together, KDOT, LPAs and MPOs continue to contribute and support the goals established in the safety plans and, subsequently, encourage development of safety projects that help meet established safety performance targets.

Actual data for each of the five federal safety performance measures for calendar year 2023 with the targets for 2024 and 2025 are provided in the table below. Targets for 2025 were finalized in summer 2024, as safety data is gathered on a calendar year basis and requires until mid-summer of the following year for analysis and compilation of the data to be finalized.

Federal Safety Performance Measures				
Measure	2023 Actual	2023 FYA*	2024 Targets	2025 Targets
Number of Fatalities	387	411	400	390
Fatalities per 100 million Vehicle Miles Travelled	1.22	1.34	1.26	1.25
Number of Suspected Serious Injuries	1,888	1,670	1,400	1,875
Suspected Serious Injuries per 100 million Vehicle Miles Travelled	5.93	5.41	4.47	6.20
Non-Motorized Fatalities and Serious Injuries	209	179	170	195
*FYA= five-year average. Data is collected on the calendar year so 2024 data will not be completed and available until Summer 2025.				

-INFRASTRUCTURE-

KDOT adopted new performance measures and targets for infrastructure in

2018, as part of the continuing performance measures requirement deadlines outlined in the federal transportation act, FAST. Prior to adopting these new

measures, KDOT was using infrastructure performance measures developed internally in the 1980s. However, since the new federal infrastructure methodologies and measures treat road and bridge information differently than those previously developed by KDOT, the prior measures are supplanted by the information provided below.

Roadway Infrastructure

With the new federal rating system, the state's highway pavement is evaluated using the variables of cracking, smoothness and rutting or faulting. The variables are very similar to those used previously by KDOT, apart from cracking. Information about each of these variables is gathered for portions of roadway and a rating system is applied to assign a condition. Under the new federal method, for a segment of roadway to be rated as good, all three variables (roughness, cracking, and rutting or faulting) must be rated Good. If any two variables are rated as Poor, then the overall roadway rating is Poor. All other rating combinations result in a roadway rating of fair.

There are several key differences between the previous KDOT measures and the newly adopted federal ones. The first difference is in the breadth of roadways being measured. The roadways included in the new federal measures are strictly roads on the National Highway System (NHS) and encompass only about half of the State Highway System in Kansas. (For a map of the NHS system in Kansas, refer to the second to last page of

this narrative section.) In contrast, past performance measures set by KDOT attempted to address **all** roads on the State Highway System. Thus, the number of roadways currently being reviewed has decreased from the KDOT measures.

The second difference between the two sets of measures is how ratings are assigned. Under the prior KDOT system, not all pavement surface condition variables had to have a rating of Good for a roadway to be assigned an overall rating of Good. Instead, some variable combinations of good and fair were acceptable for a rating of Good to still be assigned to a roadway. As previously described, in the newly adopted federal rating system this is not the case. The outcome of this change is that under the newly adopted federal rating system fewer roadway sections obtain a Good rating than under the prior KDOT rating system.

The third difference is how pavement surface conditions are being reported. Under the federal system, pavement surface conditions are now reported every 0.1 mile, where previously under the KDOT system the segments were reported in 1.0 mile lengths. As a result, many more segments are being reviewed and assigned a rating, and while this may provide an overall more accurate roadway condition, it will increase the likelihood of rating differences between the two systems. The considerable differences between the two methodologies preclude comparisons between prior data using KDOT's method and data generated using the newly adopted federal method.

In 2022, the first four-year evaluation period for federal performance measures ended. Kansas roadway infrastructure performed reasonably well compared to the infrastructure performance targets established as illustrated below.

The targets established for roadway infrastructure in Kansas for the first four-year period and actual performance achieved were:

- Targets for the **Percentage of Interstate Pavements in Good** Condition for State Fiscal Years (SFY) 2018-2022:

Baseline:	66.7%
Two Year Target:	65.0%
Two Year Actual:	60.7%
Four Year Target:	65.0%
Four Year Actual:	66.5%

- Targets for the **Percentage of Interstate Pavements in Poor** Condition for State Fiscal Years (SFY) 2018-2022:

Baseline:	0.3%
Two Year Target:	0.5%
Two Year Actual:	0.3%
Four Year Target:	0.5%
Four Year Actual:	0.3%

- Targets for the **Percentage of Non-Interstate NHS Pavements in Good** Condition for State Fiscal Years (SFY) 2018-2022:

Baseline:	62.7%*
Two Year Target:	55.0%
Two Year Actual:	56.3%
Four Year Target:	55.0%
Four Year Actual:	56.9%

* Baseline as calculated by KDOT using all roadway attributes.

- Targets for the **Percentage of Non-Interstate NHS Pavements rated as Poor** Condition for State Fiscal Years (SFY) 2018-2022:

Baseline:	1.1%*
Two Year Target:	1.5%
Two Year Actual:	1.5%
Four Year Target:	1.5%
Four Year Actual:	1.5%

* Baseline as calculated by KDOT using all roadway attributes.

The data displayed above was provided to KDOT by FHWA and has undergone synthesis by FHWA through the Highway Performance Monitoring System. The data indicates that Kansas met the 4-year targets for pavement performance. KDOT leadership using the Transportation Asset Management process reviewed the data provided from the first four-year period to establish new targets for 2024 and 2026.

The targets established for roadway infrastructure in Kansas for the new performance period (2022-2026) are:

- Targets for the **Percentage of Interstate Pavements in Good** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline: 66.5%
Two Year Target: 60.0%
Four Year Target: 61.0%

- Targets for the **Percentage of Interstate Pavements in Poor** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline: 0.3%
Two Year Target: 0.4%
Four Year Target: 0.4%

- Targets for the **Percentage of Non-Interstate NHS Pavements in Good** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline: 56.9%*
Two Year Target: 61.0%
Four Year Target: 61.0%

* Baseline as calculated by FHWA using HPMS sample data.

- Targets for the **Percentage of Non-Interstate NHS Pavements rated as Poor** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline: 1.5%*
Two Year Target: 1.7%
Four Year Target: 1.7%

* Baseline as calculated by FHWA using HPMS sample data.

Preservation of existing infrastructure is a priority for KDOT with asset preservation a goal identified in the 2020-2045 Long Range Transportation Plan (LRTP) and a focus of IKE (the current State transportation program passed and funded by the Kansas Legislature). KDOT is directing a significant portion of the IKE funding to the preservation of the current system. This commitment is illustrated by comparing the anticipated spending for Preservation in the prior STIP 2024-2027 Cash-Flow, which was \$2.48 billion, with the anticipated spending of \$2.53 billion in the Cash-Flow for the FFY 2025-2028 STIP. KDOT is funding preservation of the system to the levels outlined in IKE.

Bridge Infrastructure

As with the roadway infrastructure, KDOT had a system for measuring and rating bridge infrastructure before the implementation of performance measures at the federal level. In the prior KDOT rating system, three variables (deck, superstructure, and substructure) were used to assign bridge condition to all bridges counted. The variable data for each bridge was then combined to assign an overall bridge rating to each bridge. From this group of rated bridges, a statewide bridge condition was determined with each bridge counted and weighted equally regardless of bridge size.

Under the new federal performance measures and targets, the same set of attributes are used to determine individual bridge condition. However, each bridge is

scored using the National Bridge Inventory (NBI) Condition Rating Thresholds for National Highway System (NHS) Bridges (see chart of scale below). With this rating system, individual bridge variables are considered Good if they have a rating score of 7 or greater. Like roadways, for a bridge to be rated Good condition under the new federal method all three variables must have a Good rating. This differs from the prior KDOT rating system where a bridge could have a combination of good and fair ratings among the three variables and still attain an overall condition rating of Good. For a bridge under the new federal rating system to be rated Poor, one of the three attributes scored must receive a rating of 4 or less on the NBI rating scale. Bridges that do not have a variable that scores 4 or lower but have a variable that scores below 7 (i.e. 5-6), receive a Fair condition rating.

new federal system, while previously KDOT’s bridge rating measure included both NHS and Non-NHS bridges in its data (which means under the new measure fewer bridges are being reviewed.) Second, as explained earlier, KDOT based their bridge unit of measure on bridge count and under the new federal methodology the unit of measure is based on the deck area of each bridge. This change in measure means that larger bridges now have more impact to the overall bridge rating score than smaller bridges have. This change in performance measure unit precludes the performance measure values and thresholds from prior years (before SFY 2017) from being adjusted to the new rating system. Therefore, the bridge data is completely being supplanted and new data is being gathered beginning with SFY 2017. Data from SFY 2017 was used as the baseline for new bridge targets.

NBI Bridge Condition Rating Thresholds for NHS Bridges

NBI Rating Scale <i>(from 0 – 9)</i>		9	8	7	6	5	4	3	2	1	0
		Good			Fair		Poor				
Bridge	Deck <i>(Item 58)</i>	≥7			5 or 6		≤4				
	Superstructure <i>(Item 59)</i>	≥7			5 or 6		≤4				
	Substructure <i>(Item 60)</i>	≥7			5 or 6		≤4				

Moreover, there are two key differences in how bridge information is treated and reported under the new federal measures than in prior KDOT measures. First, only bridges on the National Highway System (NHS) are rated under the

The targets established for NHS Bridge roadway infrastructure for the initial performance period and the actual performance achieved by Kansas were:

- Targets for the **Percentage of NHS Bridges (by deck area) in Good Condition** for State Fiscal Years (SFY) 2018-2022:

Baseline:	74.8%
Two Year Target:	70.0%
Two Year Actual:	71.3%
Four Year Target:	70.0%
Four Year Actual:	70.6%

- Targets for the **Percentage of NHS Bridges (by deck area) in Poor** Condition for State Fiscal Years (SFY) 2018-2022:

Baseline:	1.5%
Two Year Target:	3.0%
Two Year Actual:	1.7%
Four Year Target:	3.0%
Four Year Actual:	2.5%

States had a two-year period for acquiring and reviewing data for bridge infrastructure, like roadway infrastructure. At the end of this period, states had the option to modify initial targets based on the information collected. After reviewing the first two years of data during the evaluation period and considering the work programmed in IKE, KDOT chose not to modify their bridge condition targets. Both four-year bridge condition performance measure targets were met.

In 2022, at the conclusion of the first four-year evaluation period, KDOT leadership reviewed progress toward the established targets and set new targets for 2024 and 2026 based on the Transportation Asset Management process. The targets established for NHS Bridge roadway infrastructure for the new performance period (2022-2026) in Kansas were:

- Targets for the **Percentage of NHS Bridges (by deck area) in Good** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline:	70.6%
Two Year Target:	72.0%
Four Year Target:	72.0%

- Targets for the **Percentage of NHS Bridges (by deck area) in Poor** Condition for State Fiscal Years (SFY) 2022-2026:

Baseline:	2.5%
Two Year Target:	3.0%
Four Year Target:	3.0%

The infrastructure projects are associated with all three Core programs- Expansion, Modernization and Preservation. Therefore, approximately \$387.2 million in Expansion (estimated Expansion from the Cash-Flow less \$42.0 million for non-road related subcategories of EDP, ITS and CSP), \$164.2 million in Modernization, and \$652.5 million in Preservation (estimated Preservation from the Cash-Flow less \$5.0 million for the non-road related subcategories of EMR, NHP and PPP) anticipated for expenditure in these three programs in 2025 (program dollars excerpted from the Cash-Flow presented in the Program Financing section) help move Kansas towards meeting the performance measure targets in place.

-System Reliability- NHS Interstate Performance, Non- Interstate NHS Performance & Freight Movement-

System reliability, specifically performance measures focused on tracking reliability, are new to KDOT. This performance measure was established under the FAST Act. Although the FAST Act concluded in 2020, this requirement is anticipated to continue to be tracked in any future reauthorizations or new programs. System reliability of the federal

transportation program is concerned with the consistency in the travel times day-to-day, meaning the travel times across different times of day for a given highway or road or travel route (multiple roadways). Although travel times do vary from day-to-day, travelers remember the poor travel experiences and are impacted more by the unexpected delays than the known and anticipated everyday congestion.

Since KDOT has no prior experience or data concerning these measures and the degree of influence that KDOT project and scope selections have on these measures, the agency's selected targets are set very conservatively. Additionally, the FHWA measures only focus on the roads in Kansas that are part of the National Highway System (NHS). However, in Kansas, a significant portion of state roadways are **not** on the NHS (see map of NHS roads on the last page of this discussion.) Thus, data from these Non-NHS roadways are not calculated into the achievement of these performance measures.

The measure that FHWA implemented for this performance measure is the Level of Travel Time Reliability (LOTTR) and is defined as the ratio of the 80th percentile travel time of a reporting segment to the travel time of the 50th percentile, which is a comparison of days with high delay to days with average delay. KDOT accessed data from FHWA's free National Performance Management Research Data Set (NPMRDS), or equivalent, where data is collected in 15-minute segments during all time periods other

than 8 p.m.-6 a.m. local time. The measures are the percent of person-miles traveled on the relevant NHS areas that are reliable. Person-miles account for the users of the NHS and may include bus, auto and truck occupancy levels. This measure is being tracked in two segments, one for the interstate portions of the NHS and then a measure for all non-interstate NHS roadways.

The targets established and the actual performance achieved for system reliability in Kansas for the initial performance period (2018-2022) were:

- Targets for the **Percentage of Reliable Person-Miles travelled on the Interstate*** for State Fiscal Years (SFY) 2018-2021 (only a Four-Year Target was required to be set for this category):

Baseline:	95.4%
Two Year Target:	95.0%
Two Year Actual:	94.8%
Four Year Target:	95.0%
Four Year Actual:	99.3%

* All interstates are part of the NHS.

- Targets for the **Percentage of Reliable Person-Miles travelled on Non-Interstate NHS** for State Fiscal Years (SFY) 2018-2021 (only a Four-Year Target was required to be set for this category):

Baseline:	95.7%
Two Year Target:	95.0%
Two Year Actual:	95.7%
Four Year Target:	95.0%
Four Year Actual:	97.0%

KDOT, like all other state departments of transportation (DOTs), had the option to adjust all initial four-year targets at the Mid-Performance Period Progress report in October 2020. Additionally, state DOTs were not required to provide baseline condition or two-year targets for the Non-interstate NHS prior to October 2021. This provided all state DOTs time to gather and consider more complete data before establishing performance targets in this new and unfamiliar area of measure.

With little data upon which to base a decision, KDOT decided to leave the four-year targets unchanged. The cut-backs in travel due to COVID-19 resulted in a reliability on the Interstate of 99.3 percent and on non-Interstate NHS highways of 97.0 percent in 2021, easily meeting the four-year targets for both. However, KDOT realizes that this was most likely an anomaly and would like more data to review under less extreme conditions before making changes to the targets.

The targets established for system reliability in Kansas for the new period (2022-2026) are:

- **Targets for the Percentage of Reliable Person-Miles travelled on the Interstate*** for State Fiscal Years (SFY) 2022-2026:

Baseline:	99.3%
Two Year Target:	98.0%
Four Year Target:	99.0%

*All interstates are part of the NHS.

- **Targets for the Percentage of Reliable Person-Miles travelled on Non-Interstate NHS** for State Fiscal Years (SFY) 2022-2026:

Baseline:	97.0%
Two Year Target:	97.0%
Four Year Target:	98.0%

In addition to system reliability measures for Interstate and Non-Interstate NHS, FHWA, also, required establishment of a performance measure for freight movement. Freight movement is concerned with how well freight moves across the Nation's transportation system. The effort to understand how freight moves across the nation and where travel inefficiencies exist will aid in the development of the best policies, plans, and investments at both the state and federal levels to improve freight travel. Consequently, freight travel will yield economic, environmental and safety benefits.

Freight movement is measured using a system reliability measure termed the Truck Travel Time Reliability (TTTR) Index. Data for this index is divided into five reporting periods: morning peak (6am-10am), midday (10am-4pm), and afternoon peak (4pm-8pm) Monday-Fridays. Weekends are assessed from 6am-8pm, and overnights for all days are assessed from 8pm-6am. The system reliability measure, the TTTR index is generated by dividing the 95th percentile time (high delay travel time) by the 50th percentile ("normal" travel time). Data used to determine the index for Kansas was obtained from the FHWA's National

Performance Management Research Data Set (NPMRDS).

The target established for freight movement for the initial performance period (2018-2022) in Kansas was:

- Target for the **Index of Truck Travel Time Reliability (TTTR) on the NHS** system in Kansas for State Fiscal Years (SFY) 2018-2022:

Baseline:	1.14
Two Year Target:	1.16
Two Year Actual:	1.18
Four Year Target:	1.16
Four Year Actual:	1.13

The closer the index value approaches 1, which is optimal, the better the freight movement reliability. KDOT's target is set at 1.16 for truck travel reliability. KDOT chose to leave the 4-year target at 1.16 in 2020 in part due to uncertainty from COVID-19 travel impacts. In 2021, with many workers still working from home, congestion was still lighter than normal, and this is reflected in the TTTR for Kansas of 1.13, which is significantly better (more reliable) than the target of 1.16. The target established for freight movement for the new performance period (2022-2026) in Kansas is:

- Target for the **Index of Truck Travel Time Reliability (TTTR) on the NHS** system in Kansas for State Fiscal Years (SFY) 2022-2026:

Baseline:	1.13
Two Year Target:	1.10
Four Year Target:	1.10

KDOT anticipates that the combination of IKE projects to address congestion and advances in intelligent transportation systems will allow Kansas to reach new levels of reliability.

Generally, the projects in the system reliability and freight movement performance measures are associated with KDOT's Expansion program and are predominantly met through work done in the Interstate Capacity Improvement (IRC) and Non-Interstate Capacity Improvement (RIC) subcategories. As such the projects that address these measures are most generally quite large and capital intensive, which means that there are not many projects programmed at any given time. Monetarily speaking, system reliability and freight movement measures do not correlate completely to the Expansion program. However, of the correlating subcategories, monetarily in SFY 2025, the total anticipated expenditures for the Expansion program are estimated at \$535.0 million.

While loose monetary correlations may be drawn regarding the performance measures and the Core programs that KDOT has in place, rarely does a project provide benefit exclusively to one performance measure (at least not the larger more complex projects). For example, Expansion projects that are designed to improve system reliability in their areas, should, also, impact the infrastructure and safety measures as well. One project will frequently contribute towards the realization of multiple performance measures.

—STATE PERFORMANCE MEASURES & TARGETS—

Prior to the performance measure initiative undertaken at the federal level, KDOT had developed and implemented, over the span of several years, a data driven and performance minded process. As part of this process, KDOT established several performance measures to ensure that the practices and expenditures in place for agency business are efficient, improve accountability with the public and ensure that our actions undertaken are sufficient to meet our transportation needs. The performance measures that KDOT established covered many business aspects of the agency beyond the Core construction program (the focus of the federal performance measures), and most of these KDOT measures will continue to be tracked internally and reported in at a state level in conjunction with the federal performance measures. Of these measures, one is discussed below as it relates to regular maintenance which is covered under the United States Code (USC) Title 23 for the STIP.

-REGULAR MAINTENANCE-

KDOT has used a level of service measure for many years to monitor the operation activities of Regular (formerly termed routine) Maintenance and will continue to track this performance measure. The operations regular maintenance performance measure coupled with roadside mowing and snow and ice guidance ensure that the expenditures in place for

these activities are sufficient to meet the need. The Maintenance Quality Assurance (MQA) Program, the Managing Kansas' Roadsides (MKR) guidelines for mowing and Managing Snow & Ice (MS&I) guidance are initiatives that measure the value of the maintenance effort and ensure that routine maintenance is being performed at adequate levels. Of these three initiatives used by KDOT to monitor routine maintenance, only the MQA is quantitative in nature.

The MQA program is a management tool that assists managers in prioritizing maintenance projects and resources (personnel, equipment, and materials) and determining the corresponding funding needs. The program involves an annual physical inspection of randomly selected 0.1-mile sample segments using identified Level of Service (LOS) criteria (desired maintenance conditions) for various highway rating elements in the following maintenance categories:

- 1) Travelway- the portion of the roadway for the movement of vehicles;
- 2) Traffic Guidance- all KDOT maintained signs, pavement markings, striping or anything used to regulate, warn or guide traffic;
- 3) Shoulders- areas of consideration are joint separation, cracking, drop-off or build-up and vegetation;
- 4) Drainage- areas of focus include curb and gutter, ditches, erosion control, culverts and pipes; and
- 5) Roadside- areas of focus include fencing, litter, vegetation control, erosion and side roads and entrances.

Based upon KDOT staff expertise and public input from surveys and correspondence, statewide and district-wide target Level of Service (LOS) values were established for both maintenance categories (travelway, shoulders, roadside, drainage, and traffic guidance) and for the individual rating elements comprising these maintenance categories. These targets are reviewed periodically and adjusted as needed. The data from the inspections are compiled into the LOS reports. These reports provide information about the Kansas highway system at the state, district, area and subarea levels. Utilizing these reports, KDOT staff make determinations about what areas need increased maintenance efforts or if additional funding should be requested in the next budget for additional equipment or materials to meet the ongoing maintenance effort. In SFY 2024, KDOT's actual monetary investment in regular maintenance activities was approximately \$168.3 million. Estimated Regular Maintenance expenditure for SFY 2025 is \$169.1 million as taken from the Cash-Flow provided with the July Amendment to the FFY 2024-2027 STIP.

In state fiscal year (SFY) 2023, the statewide level of service (LOS) rating was 91, which is the average of the state ratings in each of the five maintenance categories. (A statewide LOS rating does not mean that all areas of the state had this rating, nor that all segments monitored met their target LOS but is merely that the overall rating for the state.) The five maintenance categories are Travelway with an LOS rating of 96,

Shoulders with a LOS rating of 90, Roadside with a LOS rating of 91, Drainage with an LOS rating of 90, and Traffic Guidance with an LOS rating of 88. For more information about the MQA program, contact Robert Fuller in the Bureau of Maintenance, Eisenhower Building, 700 SW Harrison, 8th Floor, Topeka, KS, 66603, or (785)-296-3576 (Voice)/Hearing Impaired - 711.

The second resource that KDOT uses to monitor routine maintenance is the Managing Kansas' Roadsides (MKR) program. KDOT successfully maintains more than 150,000 acres of highway right-of-way using a flexible approach that adjusts to the needs of differing areas. The MKR program is a responsive program that uses different mowing approaches to achieve greater mowing efficiency. The reduction in mowing accidents has reduced KDOT employee injury and time away from duties. Additionally, this modified approach to mowing benefits our environment and wildlife by reducing roadside erosion and increasing necessary cover. For more information about KDOT's roadside management, refer to the following web page <https://www.ksdot.gov/bureaus/bur-maint/connections/roadside/Roadside.asp>.

The Managing Snow and Ice (MS&I) guidance is the third initiative used in monitoring routine maintenance activities. MS&I is used to manage the 10,000 miles of Kansas highways during snow and ice events. To use resources effectively and efficiently, KDOT bases road treatment on the number of vehicles that travel a road daily. The three

categories are: 1) Roads with greater than 3,000 vehicles daily, 2) Roads with 1,000-3,000 vehicles daily and 3) Roads with less than 1,000 vehicles daily. Each category of road has a level of service for snow and ice control that KDOT crews attempt to attain. Even with this approach, there are times when weather prevents KDOT from maintaining a passable highway. When this happens, the road is closed and reopened when the conditions allow. For more information about snow and ice management at KDOT refer to the following web page https://www.ksdot.gov/PDF_Files/SnowandIceEfforts.pdf.

-SAFETY-

Accompanying the operation performance measures, KDOT continues to monitor the state-level safety performance measure of seat belt usage. All other state safety measures were supplanted by the federal performance measures described in the preceding federal performance measures and targets section. Seatbelt usage measures the percentage of vehicle occupants wearing seatbelts in Kansas as compared to the national average. In 2024, the percentage of Kansas vehicle occupants wearing seatbelts was 85 percent in comparison with the national average of 90 percent. For 2025, the state target is 90 percent for seat belt usage. More information about seat belt usage is discussed in the 2020-2024 SHSP, for which a link was provided previously in the federal safety performance measures discussion.

In conclusion, at KDOT, performance measures have been an established method for monitoring the condition of the infrastructure entrusted to our care and one of many tools used in determining the future needs of Kansas' infrastructure. Performance measures allow KDOT to assess progress towards attaining the goals broadly laid out in the Long-Range Transportation Plan (LRTP), refined by the safety plans, the asset management plan (TAMP) and the Priority Formulas. With these plans as guidance and through the application of the Priority Formula, the initial list of needs is identified. Ranking and refinement of this list begins with the input and collaboration and resulting ideas garnered through the local consult process and from the expertise of KDOT staff across the state. The prioritized list of identified needs is then matched to the available funding. Funding and the specific guidelines associated with said funds comes from the State and Federal legislative levels and are discussed in more detail in the Program Financing section. Potential projects are, further, prioritized depending on the KDOT program and subcategory under which they are developed and the applicable guidelines, statutes, and polices that apply to each of these program/subcategories.

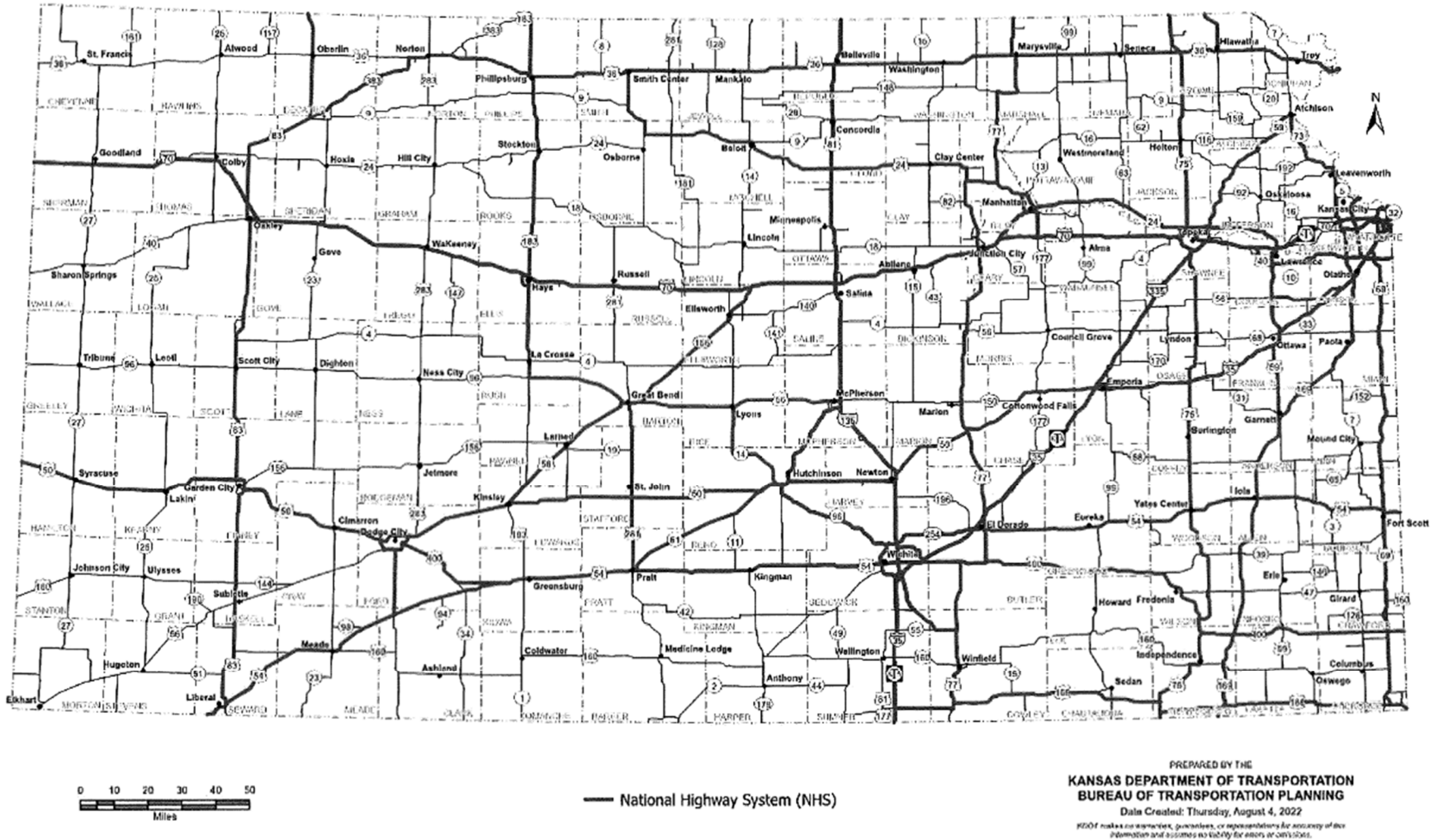
The projects listed in appendices of this STIP document are the embodiment of the many tools, statutes, polices and guidelines that assist management in arriving at an investment strategy (or project lists) that match the funding at their disposal and moves KDOT towards the

attainment of the performance measures outlined in this discussion.

Following this discussion is a Performance Measure/Program-Subcategory Crosswalk. This crosswalk maps the relationship between the KDOT subcategories in the four Core programs and the performance measure(s), showing which performance measures are impacted by the work in each subcategory. As previously mentioned, the relationship that exists between the subcategories and performance measures is not always one-to-one, but general links do exist. In the project listings, the project detail information provided for each project includes program/subcategory information so the performance measures(s) addressed by each project may be determined through reference to the crosswalk that follows on the last page of this narrative.

The lines shaded a darker black indicate National Highway System (NHS) routes in Kansas.

National Highway System on the State System



The tables below relate the Program-Subcategory of Projects listed in Appendix A of this document to the Performance Measures described in this section.

Program -Subcategory Relationship to Performance Measures

		(Expanding or Enhancing Existing)- Expansion Program: E- Subcategory			
Performance Measure(s) Addressed	E-IRC	E-ITS	E-RIC	E-RSL	
Safety		X		X	
Infrastructure- Road	X		X		
Infrastructure-Bridge	X		X		
System Reliability	X		X		
Truck Travel Time	X		X		

		(Local Construction on Local Roads)-Local Program: L- Subcategory								
Performance Measure(s) Addressed	L-HAZ	L-HES	L-K1R	L-K2R	L-K3R	L-LBT	L-LOC	L-RES	L-RRX	L-RXR
Safety	X	X				X	X	X	X	X
Infrastructure- Road			X	X	X			X		
Infrastructure-Bridge								X		
System Reliability										
Truck Travel Time										

		(Safety, Resurface & Shoulder Improvements)- Modernization Program: M- Subcategory									
Performance Measure(s) Addressed	M-1RS	M-CLZ	M-COR	M-GSI	M-ICT	M-IRI	M-KCC	M-LTG	M-MPR	M-RIM	M-SAF
Safety	X	X	X	X	X	X	X	X	X	X	X
Infrastructure- Road	X	X			X	X				X	
Infrastructure-Bridge					X	X				X	
System Reliability											
Truck Travel Time											

		(Taking Care of What We Have)- Preservation Program: P- Subcategory													
Performance Measure(s) Addressed	P-1RR	P-BCR	P-BSP	P-BSR	P-CMN	P-IRP	P-ISR	P-PBR	P-PCR	P-PDR	P-PMR	P-RIP	P-RRS	P-SLR	P-SOS
Safety											X		X	X	X
Infrastructure- Road	X				X	X	X						X		
Infrastructure-Bridge		X	X	X		X		X	X	X		X			
System Reliability															
Truck Travel Time															